

Implementation of By Law of Town Palu of Number 3 Year 2016 About Garbage Management

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ABSTRACT

Palu Town still deal with the garbage problem which frequently become the society focus. Existence of garbage of around society can endanger the health and environmental if is not managed better. Garbage management intended by garbage to do not endanger the health and do not contaminate the environment and also to obtain;get the benefit for society prosperity. This research aim to know its implementation is by law of Town of Number Palu 3 Year 2016 about Garbage Management. Research Type used by is deksriptif with the approach qualitative, doing/conducting perception, circumstantial interview (indept interview) and documentation. Researcher Use The Theory of Policy Implementation of According To Mazmanian And Sabatier.Hasil Research show this Perda not yet walked optimal, Lack of Society Awareness in Managing Area Garbage Self-Supportingly, Inexistence Work Is Of Equal Among/Between Party DLH of With The Institution-Other Institution Like Special Police From Satpol PP To the Straightening Of The Perda. Conclusion from this research is perda of garbage management not yet implementation, because lack of awareness of area organizer to manage the garbage self-supportingly, society tend to offish to participate in managing garbage, only rely on the just just hygiene worker, inexistence work is of equal among/between party On duty Environment (DLH) with Set Of Police Pamongpraja (Satpol PP) in the sanction perda enforcer. Not yet the existence of Governor Regulation (New Pergub) arranging Minimum Service Standard applying (SPM) in management of garbage management, uncommitt his/its is incentive and disentif in the perda.

Keywords - Implementation, By Law, Garbage Management

INTRODUCTION

Each;Every human being own the elementary requirement for example that is food requirement. Accretion sum up the resident represent the primary factor of the happening of garbage problems, One of environment problems which often become the society focus in this time is garbage problem. Progressively increase the resident amount and its activity, hence garbage volume increasing. Pattern change consume the immeasurable society progressively, hence immeasurable progressively also yielded garbage. As a result, to overcome the garbage costed money which by dozens and wide farm. Despitefully, of

course garbage endanger the health and environmental is otherwise managed better such Garbage management so that/ to be garbage do not endanger the health of human being and do not contaminate the environment. Garbage management is also done/conducted to obtain;get the benefit for society prosperity. This matter is constituted by view of some of society citizen that garbage represent resource what still can be exploited and even own the economic value. The view emerge along with progressively its rareness is experienced resource and progressively destroy the environmental.

Considering negativity impact generated by garbage for health and environmental, hence garbage have to be managed better through/ passing management comprehensively and is inwrought the than pate;upstream to downstream of so that/ to be giving benefit economical, society health, and peaceful for environment, and also can alter the society behavior to environmental hygiene in order to realizing clean Palu town. Cause of because that's researcher lift the research of about implementation of By Law of town of Number Palu 3 Year 2016 About Garbage Management.

Pursuant to observation of early from On Duty Environment of Palu Town there is as much 8 people of supervisor of conveyor of band garbage [of] each with the armada amount as much 39 armada. Perharinya 1 armada can 4 times retasi, in once retasi there is 3 cubic of loaded garbage, meaning in one day there are 468 cubic of garbage which is in transporting [in] Palu town. (DLH Kota Palu, 2019).

West Palu Subdistrict is one of the Districts in Palu City which is the largest waste producer in Palu City, there are 11 transportation fleets including at night, 6 fleets on duty at the Inpres market, 5 fleets on predetermined lines, 1 fleet can be 4 times In one retage, the contents are 3 cubic a day. A total of 132 cubic of garbage is transported by officers. Apart from that, from the observations it is also known that the area around West Palu sub-district has a large volume of garbage located on the sides of the road, in the community's home environment, and especially around the market. Based on the information obtained, there have been people who have been given customary sanctions in the form of one goat in the Talise Valangguni village (DLH Kota Palu, 2019).

Waste management is absolutely necessary considering the bad impacts it has on health and the environment. Garbage is a breeding ground for disease-causing and disease-carrying organisms. Garbage also pollutes the environment and disrupts the balance of the environment (sasad, dkk, 2016).

In waste management, it does not only require community participation aspects, but regulatory aspects as a legal basis, technical operational aspects, organizational and management aspects, and financing aspects. These five aspects in a comprehensive and integrated waste management system require legal certainty, clarity of responsibilities and authorities of local governments, rights and obligations of communities and business actors so that waste management can run proportionally, effectively and efficiently. (Thalib, 2014).

Law (UU) Number 9 of 2015 concerning Regional Government, so regions are required to organize their own government and manage their regions in the hope of

accelerating the creation of welfare in society. Local governments have the right to issue various public policies for this purpose provided that they comply with the laws and regulations that have been decided by the central government. The implementation of Law Number 9 of 2015 concerning Regional Government has led to fundamental changes regarding the regulation of relations between the central and regional governments in the field of government administration known as regional autonomy (Ferdiansyah, et al, 2014).

The broad definition of regional autonomy is the authority or power in a region or region that regulates and manages for the interests of the region atau daerah society itself, starting from the economy, social, culture and ideology in accordance with the traditions and customs of the environment. issuing various public policies for this purpose provided that they are in accordance with the laws and regulations that have been decided by the central government (Saba'ni, 2017). To determine the success of a rule implementation, a theoretical model is needed.

According to Daniel A. Mazmanian and Paul A. Sabatier, the theory of policy implementation is called a Framework for Policy Implementation Analysis. This model argues that the important role of public policy implementation is its ability to identify variables that affect the achievement of formal goals in the entire implementation process. In this theory it is stated that there are 3 (three) groups of variables that affect the success of implementation, namely, tractability of the problems, characteristics of policies / laws (ability of statute to structure implementation), environmental variables (non-statutory variables affecting). implementation) (Swarsanas, 2017).

METHODOLOGY

This study uses a qualitative method because based on observations or observations made by researchers, the problem at hand is more in accordance with qualitative methods. Qualitative method is a research procedure that produces qualitative descriptive data in the form of written or spoken words from people and observed behavior. In this study, researchers used qualitative-descriptive research, researchers tried to explore, develop and analyze information related to "Implementation of Perda No. 3/2016 on Waste Management.

The purpose of the research carried out by the researcher is to answer the problems in the research taken by the researcher. This study, had four informants including one head of the garbage collection section (DLH), one head of the Civil Service Police Unit (Kasat Pol PP) and two communities (3 men and 1 woman), each student aged 23-45. Year,. Collecting data by means of in-depth interviews (in-depth interviews), field observations (observations) and documentation. Data obtained from interviews and complicated observations based on the indicators studied, were analyzed using domain analysis techniques. After that, the data analysis process was carried out in stages using the Milles and Hubeum model. Then the data that has been obtained is presented in narrative or text form.

RESULT & DISCUSSION

Behavior is all human activities or activities, both those that can be directly observed, and those that cannot be observed by outsiders. The formation of behavior is due to knowledge, attitudes and practices / actions (Notoatmodjo, Soekidjo, 2014).

Characteristics of the Problem

What are the technical difficulties in waste management?

"As for difficulties in waste management, every job has something called a problem, right, that's how big is it, yes, every problem must be a problem, but so far the problems that exist are not really from us, I also don't blame the sub-district or sub-district. In this case, the owner of the area, right? We should have cooperated with us. DLH is clear in the perda that you said earlier or you said that our job is actually our job from TPS to TPA, so even if there is waste generation illegal activities become joint supervision. The most prominent one is the regional authorities, in this case the village heads and sub-districts "(MS, 13 January 2020). "Jadi begini prinsipnya itu kalau memang mau di tegakkan betul perda sampah di tiap tempat sampah kita memang We have to patrol in places where we have determined TPS, so we continue to control it or we have the garbage that we haven't had time to lift (TY, 16 January 2020).

"Why is the DLH like this, but if the people throw it away it's hard we can't find it, maybe secretly maybe if he dares to be sure. So in fact the difficulty is not with us unless there is a special order to place everyone in a designated garbage dump or for example someone who is not only that I say we all usually cut down trees, he just takes off on the road like that. But I rarely get it, if we get it we usually do it "(TY, 16 January 2020).

How is the diversity of people's behavior in addressing the waste problem?

"The behavior of the people in addressing the problem of garbage in Palu City is still if I say that there are still many who are not aware, e public awareness of the rules made, there are still a lot of things happening, so I illustrate that without our awareness all this garbage would not , it will not be managed properly, for example by complying with the hours of disposal, obeying the disposal site, right so maybe it is necessary that the community and the government need to be synergistic in doing this work "(MS, 13 January 2020).

"The problem in West Palu is that they sometimes put it in the middle of the road, the problem is that they manage the hacks from them that the car picks up the trash, we are only the ones, but if we don't act on the garbage, we have to clean the garbage. But if there is someone who is caught red-handed, we will definitely process it "(TY, 16 January 2020)

Who is the target target group for the purpose of implementing a policy?

"The target is that the target means for all of us, society, right now, without our realizing it, we are producing this waste. Without our realizing it, I smoke. The target is for the community, for the government, for all elements that enjoy it" (MS, January 13, 2020).

Policy Environment

How is public support for a policy?

"If the policy is a government policy, but how can the policy be channeled to the public so that it can be a common concern, right because without the help of other people, I said earlier that we have nothing, right? What do you want me to do for myself without the help of my siblings, mother? -Mother or gentlemen, right, right? Without our awareness in the period of Pak Hidayat M.si, the mayor of Palu about waste, there have been many changes if from 100% I can put it around 30-35%, there is already awareness, because why did you realize that the trash bin was put there (MS, January 13, 2020).

"They already know it is a trash can, even though they still put it outside the trash, right? That means they are aware that they have been directed. Oh this is a trash can, even though they put it outside, they already know it is a trash can. Right, for us to change the mindset of the people, it is not as easy as turning the palm of the hand right, now if I think thank God that it has been 4 years, the mayor wants to have 5 years of work, thank God for the handling of waste in Palu City, yes, there are changes from the years In the previous year and I asked for this to be published in your research, all of you, so that it can be exposed "(MS, January 13, 2020)

"The active role of the community too, the community can't stay silent, this garbage has already piled up, the first to carry out the execution in the trash can they first, why is the garbage piling up that's how good we enforce it if the mainset doesn't change ii it's hard to change that person's mind but we have to be strict. There are trash bins that we saw that we controlled at that time they were clean, but at 6 o'clock they started throwing them away again at night, throwing them away again in the morning clean "(TY, 16 January 2020).

What are the attitudes and resources that the community has in influencing a policy?

"Yes, as I said earlier, out of 100%, maybe only 35% is the public's awareness of this policy, but maybe they are lacking e, it's still lacking. I also don't blame my task, it should be clear to transport waste from the TPA, DLH yes in this case the transportation section. garbage, transporting the waste from the TPS point to the TPA onwards, there must be coordination between the urban village and our side, the Environmental Service of Palu City "(MS, January 13, 2020).

What are the commitments and skills of the implementers?

"I as the implementer, we work every day in this policy, yes, if we look, just look at the car every day the garbage cars go around the city of Palu" (MS, January 13, 2020).

Policy Characteristics

What are the policy objectives in waste management?

"The goal of the policy, yes, how can Palu be clean and free from waste, that's the only policy goal" (MS, January 13, 2020).

How many resources are needed in implementing a policy?

"Resources, yes I am here, one myself, 8 people plus 5 people, how much is 14 plus the driver 139 plus the data I gave yesterday were 177 workers, 39 drivers, 8 field supervisors, 2 people from the post, right?" ,

January 13, 2020).

Meaning more than 100?

"Yes, it is related to the workers, the drivers, the field supervisors, the control posts are all" (MS, January 13, 2020).

Do you think it's been effective?

"Alhamdulillah, until now I have had a lot of these, right? That's what I said earlier, I wanted to say that it was effective, also effective cooperation, this waste is not my personal problem, right? So the community must take part, please. Rich Komiu now, how does Komiu realize that drinking aqua, throwing glass at random means Komiu is not aware of this "(MS, January 13, 2020).

"So, every day we patrol comes home from patrol, whatever the environmental regulations, PKL regulations, garbage regulations, every day we go down, so it's time for us to go down from 9 to 12 midnight, rest at 2 o'clock again until 5 o'clock. evening prayer down patrol again. So, there are about 30 people every day "(TY, 16 January 2020).

Characteristics of the Problem

Have you ever heard of / know the Palu city regulation Number 3 of 2016 concerning waste management?

"Have you, you know the contents of the first? A little, not all, is only about the time of disposal of waste from what time to what time "(M, 16 January 2020).

Bapak tahu didalam perda tersebut ada pasal tentang sanksi?

"You know, but for the nominal I don't know what the fine is if it passes from that hour" (M, 16 January 2020).

"Oh yes, I've heard" (H, 17 January 2020).

Are there any difficulties you have experienced in waste management?

"If we are at home, the garbage officers will pick it up, but sometimes it is slow, usually one week, one time, usually one week, he doesn't take it. Garbage separated? Not. The officer usually comes at 7 am "(M, 16 January 2020).

Has your behavior been in accordance with the Palu City Regional Regulation No.3 of 2016 concerning waste management?

"We haven't managed it yet, because we, we unite everything wet and dry" (M, 16 January 2020).

Including recycling? Not yet "(M, 16 January 2020).

"Hmm ... in waste management. How does management mean? (H, 17 January 2020).

Yes, in terms of disposal and sorting of wet and dry waste.

"Ee ... if in processing my waste there is no separate, I will mix it" (H, 17 January 2020). What have you been doing in support of the Palu city regulation No.3 of 2016 on waste management?

"If it's not, because we haven't separated wet and dry waste" (M, 16 January 2020).

"Providing trash cans in front of the house so that the garbage does not get scattered and makes it easier for cleaning workers" (H, 17 January 2020).

Policy Environment

Has the government ever provided any socialization regarding the Palu city regional regulation No.3 of 2016 concerning waste management?

"It's not there yet, only the regulations are that it is prohibited to throw garbage from what time until what time" (M, 16 January 2020).

"Never before" (H, 17 January 2020).

What participation do you give in waste management?

"Disposing of trash in its place" (M, 16 January 2020).

"Nothing, just throwing away the trash in its place" (H, 17 January 2020).

In your opinion, does the government provide support for facilities and infrastructure to support waste management?

"Then, make every RT, make a tire like a trash can, make tires put it in front of the house. But now it is not impossible because the holes have been damaged so we will throw them away" (M, 16 January 2020).

Is it not replaced / is he provided again from the kelurahan?

"No ma'am, maybe less attention" (M, 16 January 2020).

"Yes, support, because he provides cleaning officers and trash cans" (H, 17 January 2020).

Policy Characteristics

Have you carried out independent waste processing? If so, how?

"No, we only dispose of garbage in its place but do not separate wet and dry waste" (M, 16 January 2020).

"I only separate wet and dry waste" (H, 17 January 2020).

Is the waste management policy burdensome to you?

"Not actually, in fact it is good that we are aware of ourselves as well" (M, 16 January 2020).

"No" (H, 17 January 2020).

Do you think the government is working well in the waste management system?

"Not bad, not bad" (M, 16 January 2020).

What do you hope for the future?

"What is expected is to collect the garbage on time, if you can also make trash bins in each RT, then carry out more trash bins" (M, 16 January 2020).

"It's pretty good" (H, 17 January 2020).

What do you hope for the future?

"I hope that in the future the city of Palu will become a cleaner city" (H, 17 January 2020).

DISCUSSION

Formation of Legislation is the making of Legislation which includes the stages of planning, preparation, discussion, ratification or stipulation, and promulgation. (Article 1 number 1 of Law Number 12 Year 2011).

Therefore, the thing that needs to be considered is in the formation of the Draft Regional Regulation or Regional Regulation whether it has gone through the stages in accordance with Law Number 12 Year 2011 concerning the Formation of Legislation. The stages of forming a perda involve various figures such as the president, governor, regional head, regents / mayors and the DPRD. but the community is not directly involved, the DPRD is the representative of the people who is involved to represent the people, but due to the lack of notification to the public regarding this perda, many people do not know this perda.

Waste management in Palu City is carried out by the Palu City Environmental Service (DLH). DLH has an obligation to determine policies that must be carried out in waste management. In addition, it also requires cooperation from several parties who have a role in the implementation process. Referring to Regional Regulation Number 3 of 2016 concerning Waste Management, DLH's efforts are made with other work units such as Satpol PP and the community. This waste management is carried out so that the amount of waste that is wasted is decreasing.

Regarding the implementation of Perda No.3 / 2016 on Waste Management in Palu City, the researcher will explain the results of his field findings into several indicators based on the theory of policy implementation according to Mazamanian. and Sabatier, which consists of variable characteristics of the problem, policy and policy environment..

Characteristics of the Problem

Characteristics of the problem are technical difficulties, the diversity of behavior of the target groups, the totality of the target groups and the scope of changes in community behavior in waste management.

Based on the results of research through in-depth interviews with respondents about the variable characteristics of the problem, it is known that the implementation of the Palu city regulation no 3 of 2016 regarding waste management has not been implemented properly because there is no coordination from the regional government, there is no collaboration between DLH and Pol PP so that the implementation process the implementation of this perda has not gone smoothly. It also has an impact on society, which makes people not aware of this regional regulation, let alone implement it in their daily life.

Apart from that, there is a lack of support and the willingness of the people to obey the regulations on regional regulations so that there is no good cooperation.

The obstacle in its implementation is the lack of awareness of area managers to manage waste independently. Given that currently the function of (Final Disposal Sites) is no longer just used as a final disposal site but also as a waste processing site, namely activities to change the characteristics, composition and amount of waste. Before the waste is transported to the TPA, there should be waste management activities with the 3R principle (reduce, reuse, recycle). 3R is an activity to reduce waste by reducing, reusing or reusing and recycling.

The Pol PP should be the enforcer of this perda. The non-involvement of Pol PP in enforcing this perda has resulted in the limping of the perda and there is no clear effect on the people who violate the perda. As long as this regional regulation is implemented, there have been sanctions imposed by the head of the garbage collection section, Mr. Mohammad Saiful, S. SOS., MAP in the form of customary sanctions, a goat in the Talise Valanggui village, but this is not in accordance with the regulations in articles 51 and 51 A This is in line with research conducted by Krismansyah (2017) which states that the problem characteristics variable in the implementation of regional regulations has not been going well.

Policy Characteristics

Policy Characteristics is about the ability of policies to structure the implementation process. The indicators consist of clarity and consistency of objectives, resources, formal access to external parties, integrated hierarchy of implementing agencies, recruitment of implementing officials and decision rules from the implementing agency for waste management.

Based on the results of research through in-depth interviews with respondents about the Policy Environment variable, it is known that the implementation of the Palu city regulation no 3 of 2016 on waste management has not been implemented properly because the people themselves have not provided support for the government in implementing this Perda has not been optimal, Lack of Public Awareness In Managing Regional Waste Independently, There Is No Cooperation Between DLH Parties And Other Agencies Such As Special Police From Satpol PP For The Enforcement Of The Perda.

Cooperation with various parties is needed, especially the community in helping to improve the success and performance of the government in enforce the rules. The community is the main objective in this perda because of their participation it is the community who is a factor in the success of a government regulation, but they only rely on the proceeds from their sales without being able to process the waste itself into an item that becomes even more useful so that it can create a new source of livelihood. This is due to the lack of socialization, they do not have the ability or knowledge in processing waste and also the unfavorable economic conditions. This is in line with the research conducted

by Handayani, et al. (2015) which states that the variable characteristic of policies in implementing perda has not gone well.

Policy Characteristics

Characteristics of the Policy Environment describes policies that can influence the implementation process. The indicators consist of social, economic and technological conditions, public support for policies, attitudes and resources owned by the community, as well as commitment and skills of implementing officials.

CONCLUSIONS

1. Based on the results of research entitled Implementation of Regional Regulation Number 3 of 2016 concerning Waste Management in Palu City, the following conclusions can be drawn:
2. Palu City Regional Regulation No. 3/2016 on Waste Management has not been implemented properly, because the government is not well coordinated with its subordinates so that the community's waste management is not well controlled.
3. The legal umbrella in prosecution is still not strong. Enforcement of sanctions given by the Sanitation Office in accordance with Perda No. 3/2016 on Waste Management Articles 51 and 51A has not yet been implemented in accordance with the waste management regulations.
4. The purpose of waste management to reduce the volume of waste disposed of at the TPA has not been fully carried out by cleaners and the community due to the lack of awareness from the community.
5. 4. Lack of community participation in waste management at TPS. This is due to the attitudes and behavior of some people who are only limited to maintaining cleanliness of the environment by disposing of garbage in its place but they are indifferent to waste management and only rely on cleaners to manage waste..

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